Estimating Shadow Economy and Tax Evasion: Evidence from Morocco

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Abstract

The purpose of this article is to assess the extent of tax evasion in Morocco for the period from 1985 to 2016. Aware of the difficulty of directly measuring a phenomenon that is hidden by nature, we are opting to use an indirect approach commonly applied in the empirical literature. Hence, we use the MIMIC method, which makes it possible first to estimate the shadow sector economy, and then deduct the tax evasion from it. Our results showed that the average extent of tax evasion and shadow economy in Morocco achieve 6.19% and 38.74% of GDP during the period studied from 1985 to 2016. Also, the tax burden, the rate of openness, the rate of urbanization, the agricultural sector, and unemployment rate are the main determinants of tax evasion in Morocco.

Keywords: tax evasion, shadow economy, MIMIC approach, Morocco

1. Introduction

Since the 2008 financial crisis, the sustainability of public finances has been weakened and called into question by excessive debt and swelling corporate deficits. Thus, to face this situation, and in order to increase tax revenues, several States have embarked on a struggle against tax evasion and tax avoidance. This struggle has become an alternative and a global priority, as the majority of countries have strengthened measures to combat tax evasion, which has marked an unprecedented historical acceleration. Undeniably, effectively combating this scourge requires first of all to know it and to understand the factors influencing the taxpayer's decision in tax matters, and then to quantify it in order to know its magnitude and its range in public finances. The problem of evaluating quantitatively tax evasion was being studied considerably for many countries. Thus, various estimation methods have been proposed. These methods can be classified into two approaches: direct and indirect.

On one hand, direct approach methods directly measure the problem of tax evasion, based on individual information disclosed, either voluntarily from household surveys (O'Higgins, 1980), mandatorily through tax audits (IRS, 1963), or deduced from tax amnesties (Richupan, 1984).

On the other hand, the indirect methods use an observable indicator, from which an estimate of tax evasion is inferred through the measurement of the shadow sector economy in general: the national accounts approach (McAfee, 1980), the monetary approach (Gutmann, 1977; Feige, 1979; Tanzi, 1980), the labor market participation rate approach, the physical inputs approach (Kaufmann & Kaliberda, 1996; Lacko, 1996), and the MIMIC approach “Multiple Indicators, Multiple Causes” (Frey & Weck-Hanneman, 1984).

In the Moroccan case, several studies have been carried out on tax evasion, including qualitative analysis of the phenomenon, its causes, consequences and legal aspects. However, few studies have been conducted to quantify tax evasion due to the absence of official statistics. These studies remain very limited and focus on assessments either on a single tax and/or on a specific year (Essoulahi & Abbadi, 1980; Naimi, 1982; ...etc.). For example, Bouchareb (2005) reports that tax evasion in 2002 is estimated at 12 billion Dirhams.

In this paper, we use the MIMIC latent variable approach to estimate the annual sizes of the shadow economy and tax evasion in Morocco for the period 1985-2016.
In the following of this paper, we will first describe the MIMIC method. Then, we will detail the application of this method to the Moroccan economy by specifying the different variables used and their sources. Finally, we will present and analyze the obtained results.

2. Methodology

2.1 MIMIC Description

The MIMIC (Multiple Indicators Multiple Causes) structural model is a specific case of the SEM structural equation models that allows to specify statistical relationships between cause variables (observed variables) and latent variables (not observed) which, in turn, indirectly affect a set of observed indicators. This model has been used by Zellner, Arnold (1970), Goldberger (1972) for other studies not dealing with the evaluation of the shadow economy or tax evasion. Generally, MIMIC models consist of two parts: the measurement model (measurement equations) and the structural model (structural equations). The measurement equations link the unobserved variables with the indicators (which are observed). While the structural equations specify the relationships between the latent variables and their causes (assumed observed).

Based on data from the different observed variables (causes and indicators), a specific model is constructed to determine the unobserved variable. Its scheme is described as follows:

\[ \eta_t = \gamma' x_t + \xi_t \]  
(1)

With \( \gamma' \) a vector of q coefficients describing the relationship between \( \eta_t \) et \( x_t \), et \( \xi_t \) an error term.

The above equation is called a structure model which is simply a regression model with an unobserved variable. Since \( \eta_t \) is not measurable, the idea is that it has an impact on other observable variables. These are called indicators and their relationship to \( \eta_t \) is described with the so-called measurement model:

\[ y_t = \lambda \eta_t + \epsilon_t \]  
(2)

With \( y_t = [y_{1t}, y_{2t}, ..., y_{pt}] \) a vector of p indicators, \( \lambda \) a vector of p coefficient describing the relationship between \( y_t \) and \( \eta_t \), and \( \epsilon_t \) an error term. It is assumed in this model that the two error terms are uncorrelated to each other and have zero means (centered variables).

By connecting the two equations of the model through the unobserved variable, we obtain the following equation:

\[ y_t = \Pi x_t + v_t \]  
(3)

With: \( \Pi = \lambda \gamma' \) and \( v_t = \lambda \xi_t + \epsilon_t \). The problem thus appears as an equation of a linear regression. However, the resolution is performed under the constraint that the rank of the matrix \( \Pi \) is unitary.

The MIMIC model thus formulated is unable to determine all parameters. So, Giles and Tedds (2002) introduced a convention that simplifies the resolution. They suggest to put the first element of \( \lambda \) to 1.

Finally, the estimation of the parameters in the MIMIC model is obtained using the covariance matrix of the
model. This matrix describes the relationship between the observable variables in terms of their covariances and is given by:

$$\Sigma = \begin{bmatrix} \Pi\Phi + \lambda\Psi + \Theta & \Pi\Phi \\ \phi\phi' & \Phi \end{bmatrix}$$ (4)

With $\Sigma$ the whole covariance matrix of the MIMIC model

$\Phi$ the covariance matrix of $x_t$

$\Psi$ the variance of $\xi_t$

$\Theta$ the covariance matrix of $\varepsilon_t$.

The parameters are estimated in such a way that $\Sigma$ is as close as possible to the covariance matrix of samples.

In the literature, several applications of the MIMIC method are made to estimate the size of shadow economy using different causes and indicators in different countries. The application of the MIMIC model to estimate the size and development of the shadow economy and thus tax evasion in the case of the Moroccan economy requires determining the variables to be used and collecting the necessary data.

2.2 The Causes of the Shadow Economy

There exists a several causes of the shadow economy raised in the theoretical and empirical literature, however we will simply study the causes considered in our empirical case.

**Government employment**: It measures the degree of economic freedom and government intervention in the economy. Hence, it is assumed that an increase in the level of regulation intensifies the shadow economy (e.g., Aigner et al., 1988; Dell’Anno et al., 2004; Johnson et al., 1998). This assumption is justified by the fact that labor market regulation, trade barriers, and restrictions on the employment of foreigners, lead to higher labor costs in the formal economy (Schneider, 2012). Therefore, this fact contributes to the concomitant expansion of the shadow economy and the rise in the unemployment rate (Schneider & Enste, 2002).

Empirical studies introduce an index of economic freedom as a proxy for public employment. It is assumed, for instance, that a negative relationship links economic freedom and the shadow economy: a low index of economic freedom implies a significant share of the shadow economy in GDP. In fact, in countries with low economic freedom, the shadow economy exceeds 40% of GDP while in countries with a high freedom index; it is around 16% (Eiras, 2003). In addition, other studies consider public spending as an approximation of the regulatory burden, and that high public spending will lead to an increase in the size of the public sector, thus reducing economic freedom (Hassan & Schneider, 2016). This reasonably leads to the growth of the shadow economy. On the other hand, it is essential to clarify that the perception of the quality of public spending has an inverse impact where any increase in this quality would reduce tax evasion (Feld & Schneider, 2010; Buehn & Schneider, 2012).

**Tax Burden**: It exert a highly significant influence on the behaviour of economic agents in terms of tax regulation. It is therefore probably the most commonly used variable to explain the shadow economy and tax evasion, as confirmed by Dell’Anno (2003, p9): «in all the MIMIC applications this variable is included and, a strong direct effect on the shadow economy is confirmed».

In this sense, large empirical studies state a positive effect of the tax burden on the shadow economy, as well as tax evasion (Tanzi, 1999; Schneider & Enste, 2000; Buehn, 2012). The tax burden can be divided into two separate types: the direct tax burden and the indirect tax burden (Schneider, 2005). It can be also introduced as a single variable including both the two types of tax. Otherwise, some studies use all mandatory taxes as a proportion of GDP, which include, in addition to the share of direct and indirect taxes, the share of social security contributions.

**Unemployment rate**: Its relationship with the shadow economy is ambiguous and cannot be easily predicted (Tanzi, 1999). On one hand, the higher the unemployment rate, the more people would seek to work in the shadow. On the other hand, the two formal and underground economies are linked and an increase in the unemployment rate indicates difficulties in the entire economy (Giles & Tedds, 2002). Also, losses due to unemployment affect demand in both economies. Finally, there are people who work in both formal and informal jobs at the same time (Tanzi, 1999). Thus, the determination of the sign of this variable is not confirmed by economic theory, it can be positive or negative. The empirical analysis in each country could determinate the expected sign. For instance, Schneider et al. (2010) conclude that the unemployment rate has a positive impact on the shadow economy. Also, Alm and Yunus (2009) report in their study that tax evasion occurs more
freely when the unemployment rate increases. This result was similar to Williams and Schneider's study (2016).

In contrast, Buehn and Schneider (2008) in their study of the French case, found that unemployment has a negative long-term effect. The same result was confirmed by Boame (2009) who found a significant and negative relationship between the unemployment rate and tax evasion.

**Inflation rate:** It is the result of the imbalance observed between the money supply in circulation and the value of goods and services in the national economy. It therefore directly affects the purchasing power of households, which often use undeclared labour markets to meet their needs for goods and services. The effect of inflation on tax revenues has been well recognized in the theoretical literature since Tanzi's (1977) work. High inflation, in particular, between the due date and the tax collection date erodes the real value of tax revenues (Keynes-Oliveira-Tanzi effect, see Tanzi, 1978). Similarly, Fishburn (1981) notes that inflation has an impact on the decision to avoid taxes so that taxpayers in this situation seek to maintain their purchasing power. Thus, the inflation rate is positively correlated with the shadow economy and tax evasion (Crane & Nourzad, 1986; Giles, 1999; Wang et al., 2006; Macias & Cazzavillan, 2008).

**Urbanization rate:** The urbanization rate represents the share of the urban population in the total population. However, its relationship with the shadow economy remains undecided. Indeed, Tolger and Schneider (2007) have shown that the urbanization rate has a positive relationship with the shadow economy because as the concentration of the active population in urban areas has an incentive to engage in more underground activities. On the other hand, other studies show that the rate of urbanization corroborates negatively with the shadow economy. As such, the urbanization rate could be introduced as a proxy for representing the demand for public services in the urban area, as increased demand for public goods and services generates higher tax revenues (Davoodi & Grigorian, 2007).

However, Elgin and Oyvat (2013) verified a relationship of the bell or the inverted U-shaped curve between the two variables. In this sense, the size of the informal economy increases in the early stages of urbanization, then tends to decrease in the later stages of urbanization.

**Importance of the agricultural sector:** Several studies show the concentration of informal work in the agricultural sector (Stotsky and Wolde Mariam, 1997 for 43 sub-Saharan African countries; Angel-Urdinola and Tanabe, 2012 for countries in the Middle East and the North African region, including Morocco). In this context, Ghura (1998) states that the agricultural sector is difficult to tax owing to the prevalence of subsistence activities, which are largely informal.

In literature, the explanation for this concentration is that governments have weak control and reduced governance capacity in the agricultural sector and precisely in rural areas, creating perfect environments for underground activities. The agricultural sector is difficult to regulate due to the dispersion of populations and the low levels of income it generates, indicating a positive relationship between the importance of this sector and the underground economy (Vuletin, 2008; Torgler & Schneider, 2007; Hassan & Schneider, 2016).

**Openness of the economy:** Foreign trade transactions constitute an important tax base (Stotsky and Wolde Mariam, 1997). In this sense, it is difficult to transfer formal economic activity to the informal sector and hide transactions from the authorities (Medina & Schneider, 2017), which means that trade openness is negatively associated with a large size of the shadow economy (Torgler & Schneider, 2007).

In contrast, the opening of an economy to international trade probably encourages illegal activities of the shadow economy such as smuggling. In this case, the openness rate is positively correlated with the shadow economy. In this sense, Johnson et al. (1997), Vo and Pharm (2014), and Lucinda and Arvate (2005) has confirmed this positive relationship.

**2.3 Indicators of the Shadow Economy**

Several indicators of the shadow economy have been used in the literature such as labor force participation, money, and GDP. In our empirical study, we use GDP and money supply as two main indicators.

**GDP:** An indicator whose relationship with the shadow economy does not have a consensus among economists. In addition, this relationship differs from one country to another. Some economists find that an increase in the level of GDP increased the demand for goods and services in the shadow economy (Tedds, 2005, Schneider & Bajada, 2003, and Giles, 1999). Others see a negative relationship between official GDP and the shadow economy. They show that the increase in national income leads to an increase in economic development that is positively correlated with the level of taxpayer compliance. (Frey & Weck-Hannemann, 1984, Schneider & Enste, 2000; Loayza, 1996; and Dell’Anno, 2003). For these economists a contraction in GDP increases
unemployment, pushing the unemployed to work in the dark. In general, this indicator is used in several forms: GDP growth rate, GDP per capita or the ratio of current GDP to base year GDP, GDP per capita in logarithms. On the other hand, Schneider (2005) demonstrates the existence of a negative relationship for developing countries and countries in transition, and the existence of a positive relationship for developed countries between the two variables.

The monetary aggregate: is an important indicator for many economists. Indeed, agents in the shadow economy use cash in their transactions in order to avoid leaving traces and then escape paying taxes. However, an increase in the demand for real money in circulation is considered an indicator of the size of the shadow economy. Various variables are used in empirical work as a proxy for money in circulation to reflect the monetization rate in the economy: M1/M2 (e.g. Ene & Stefanescou, 2011; Dell’Anno & Solomon, 2008) M1/M3 (Dell'Anno et al., 2004; Dell'Anno et al., 2007), C/M3 (Giles, 1999), C/M2 (Schneider et al., 2010).

3. Data and Estimation

3.1 Data Collection

The data used are annual and cover the period from 1985 to 2016. They come from three main national organizations: The Office of the High Commissioner for Planning, the Ministry of the Economy and Finance and the Central Bank Bank-al Maghrib. Also, the World Bank’s international database was used.

3.2 Estimation of Model Parameters: Econometric Modelling

The MIMIC model is trained with different combinations of the causes and indicators mentioned above. For the initial specification (7-1-2), the structural equation to be estimated, defining the relationship between the variable latent and its causes, includes seven causes of the shadow economy is given by:

\[ ES_t = \gamma_1 X_{1t} + \gamma_2 X_{2t} + \gamma_3 X_{3t} + \gamma_4 X_{4t} + \gamma_5 X_{5t} + \gamma_6 X_{6t} + \gamma_7 X_{7t} + \zeta \]  

With ES is the size of the shadow economy and \( X_i \) are the different combinations from the previous causes of the shadow economy.

In this specification, we also have two measurement equations defining the relationship between the latent variable (shadow economy) and its indicators. The first equation, linking GDP per capita to the shadow economy, is given by:

\[ PIBperCap_t = \lambda_1 ES_t + \epsilon \]  

Where \( PIBperCap_t \) is the GDP per capita considered as the normalized variable, so its coefficient is set at -1 \( (\lambda_1 = -1) \). This coefficient can be set to 1 or -1 depending on the assumed relationships between the latent variable and the indicator variables.

The second measurement equation that links the money supply C/M2 with the shadow economy is expressed as follows:

\[ C/M2_t = \lambda_2 ES_t + \epsilon \]  

Various specifications are estimated to obtain the best fit of the model by a maximum likelihood estimator using STATA 13. To examine the correct fit of the estimated model, we use several tests. The most popular test is the Mean Square Error of Approximation (RMSEA) test. For this test, the accepted models are considered to have a Pclose probability of less than 0.05.

Table 1 summarizes the results obtained from four different specifications. In specification 1, we started with a general specification encompassing all the cause variables set out above. Then, we gradually removed the statistically insignificant variables in order to determine the most important variables that lead to the existence of the shadow economy in Morocco. Thus, in specification 2 we removed the inflation rate variable while in specification 3 the public expenditure variable is not considered.

Based on the results of the statistical tests obtained in these two specifications, we rejected the inflation rate and government expenditure and we obtained a 4th specification (5-1-2) which is considered to be the most appropriate adjustment of the model (see Figure 2).
### Table 1. The estimation results of the MIMIC model applied to the case of Morocco for the period 1985-2016

<table>
<thead>
<tr>
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<tbody>
<tr>
<td><strong>Causes</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Unemployment rate</td>
<td>0.36* (4.99)</td>
<td>0.33* (4.79)</td>
<td>0.34* (4.63)</td>
<td>0.33* (4.69)</td>
</tr>
<tr>
<td>Agricole Added value</td>
<td>-0.15 (-1.55)</td>
<td>-0.2** (-2.3)</td>
<td>-0.15 (-1.54)</td>
<td>-0.18** (-2.07)</td>
</tr>
<tr>
<td>Inflation rate</td>
<td>-0.1 (-1.12)</td>
<td>---</td>
<td>-0.05 (-0.54)</td>
<td>---</td>
</tr>
<tr>
<td>Urbanization rate</td>
<td>-1.3* (-15.75)</td>
<td>-1.23* (-20.67)</td>
<td>-1.26* (-15.47)</td>
<td>-1.23* (-20.24)</td>
</tr>
<tr>
<td>Tax burden</td>
<td>0.09 (1.19)</td>
<td>0.12*** (1.68)</td>
<td>0.12 (1.53)</td>
<td>0.13*** (1.77)</td>
</tr>
<tr>
<td>Openness rate</td>
<td>-0.07*** (-1.69)</td>
<td>-0.11* (-3.09)</td>
<td>-0.12* (-3.16)</td>
<td>-0.13* (-3.19)</td>
</tr>
<tr>
<td>Public spending index</td>
<td>-0.16 (-1.56)</td>
<td>-0.12 (-1.21)</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td><strong>Indicators</strong></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>GDP per capita</td>
<td>-1</td>
<td>-1</td>
<td>-1</td>
<td>-1</td>
</tr>
<tr>
<td>Monetary aggregate</td>
<td>0.7* (12.49)</td>
<td>0.7* (12.57)</td>
<td>0.7* (12.49)</td>
<td>0.7* (12.54)</td>
</tr>
<tr>
<td><strong>Statistic tests</strong></td>
<td></td>
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</tr>
<tr>
<td>Chi2</td>
<td>18.59</td>
<td>17.81</td>
<td>18.40</td>
<td>17.50</td>
</tr>
<tr>
<td>Pvalue</td>
<td>0.01</td>
<td>0.007</td>
<td>0.005</td>
<td>0.004</td>
</tr>
<tr>
<td>RMSEA</td>
<td>0.227</td>
<td>0.248</td>
<td>0.254</td>
<td>0.280</td>
</tr>
<tr>
<td>Pclose</td>
<td>0.016</td>
<td>0.011</td>
<td>0.009</td>
<td>0.006</td>
</tr>
<tr>
<td>CFI</td>
<td>0.944</td>
<td>0.943</td>
<td>0.940</td>
<td>0.940</td>
</tr>
<tr>
<td>TLI</td>
<td>0.881</td>
<td>0.877</td>
<td>0.871</td>
<td>0.868</td>
</tr>
<tr>
<td>SRMR</td>
<td>0.036</td>
<td>0.034</td>
<td>0.04</td>
<td>0.038</td>
</tr>
<tr>
<td>CD</td>
<td>1.0</td>
<td>1.0</td>
<td>1.0</td>
<td>1.0</td>
</tr>
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</table>

**Note.** Absolute values of z statistics are reported in brackets. The presence of single, double and triple asterisks (*, **, *** ) denotes significance levels of 1%, 5% and 10% respectively. Statistical tests reflect the quality of the model. In our case, these tests are acceptable. The CFI and TLI indices indicate a good fit of the model when they are close to 1. the SRMR indicates a good fit if it is less than 0.08. For the CD determination coefficient, a perfect fit corresponds to CD=1.

The study of correlations shows that the desired causal relationships exist between the latent variable and the explanatory variables considered statistically significant. Thus, the results of the MIMIC model indicate that the signs of the coefficients of the tax burden and the unemployment rate are positive as expected. These explanatory

![Figure 2. Specification 5-1-2 estimating the shadow economy](image-url)
variables are significant at the 10% and 1% threshold respectively. This indicates that the effect of unemployment and tax pressure is leading to an increase in the shadow economy in Morocco.

The coefficient of agricultural added value is significant at 5%, thus attesting that it is a cause of the shadow economy in Morocco. However, there is no positive correlation between this causal variable and the shadow economy. The correlation is actually negative, which could show that the links between these two variables are more complex. This result can be justified by the importance of agriculture in the Moroccan economy, a sector that essentially still remains in the informal sector and thus largely exempt from taxation.

The coefficients of the urbanization rate and the openness rate are significant at 1%, attesting that these two variables are determining factors in Morocco's shadow economy. The signs of these coefficients are also negative, indicating that these two rates have opposite effects on the size of the shadow economy.

However, the estimated coefficients of the inflation rate and the public expenditure index are not statistically significant. They are both rejected. We can therefore argue that these two variables do not affect the size of the shadow economy in Morocco.

By substituting the estimated coefficients, we obtain the estimated equations below from the MIMIC model to quantify the shadow economy in Morocco.

**Measurement equations:**

\[
PIB_{per\,Cap_t} = (-1) \times ES_t - 52.30
\]

\[
C/M2_{t} = 0.70 \times ES_t + 77.8
\]

**Structure equation:**

\[
ES_t = 0.33 \times Tcho_t - 0.18 \times Vaaagr_t + 0.13 \times PF_t - 1.23 \times Turba - 0.13 \times Touver
\]

From the resulting structural equation, we obtain annual indices of the shadow economy for the period 1985-2016. To convert these indices to shadow economy values as a percentage of GDP, a benchmarking and calibration procedure is required. In our case, we follow the procedure of Dell’Anno (2007), which is often used in empirical work. According to this procedure, the estimated shadow economy index, which has the same scale as the benchmark indicator (in this case GDP per capita), for a specific year t is measured as a percentage of GDP in a base year T is linked to the index corresponding to changes in real GDP in the same base year by replacing the two indices in the measurement equation:

\[
\frac{PIB_t - PIB_{t-1}}{PIB_T} = \frac{ES_t - ES_{t-1}}{PIB_T}
\]

The shadow economy indices \(\frac{ES_T}{PIB_T}\) are obtained from the above structural equation.

Finally, Dell’Anno (2007) uses the following equation to estimate the size of the shadow economy as a percentage of PIB \(\frac{ES_T}{PIB_T}\):

\[
\frac{ES_T}{PIB_T} = \frac{ES_t}{PIB_t} \times \frac{ES_T^{*}}{PIB_T} \times \frac{PIB_T}{PIB_T}
\]

With: \(\frac{ES_T^{*}}{PIB_T}\), the external estimate of the size of the shadow economy for Morocco in base year T.

To apply this procedure to our case, an external estimate of the shadow economy in Morocco is required for one year in the period studied. This year is considered as base year T in the procedure. We choose 1999 as the base and calibration year because, for that year there was an external estimate of the size of the shadow economy as a percentage of GDP from Schneider et al. (2010) (the work most used in empirical work on benchmarking procedures). This estimate is equal to 36.4% of GDP, which corresponds to 148576.44 million MAD.

4. Results and Discussion

In the following, we present our results in estimating the shadow economy and tax evasion.

4.1 Estimation of the Shadow Economy

The results of our estimates reveal that the average annual size of the shadow economy in Morocco for the period 1985-2016 reaches 38.74% of GDP. Figure 3 illustrates the evolution of the size of the shadow economy as a percentage of GDP in Morocco from 1985 to 2016.

Figure 3 shows that the general evolution of the shadow economy in Morocco according to the MIMIC estimate
showed a downward trend during the period 1985-2016. As a percentage of GDP, it decreased from 87.32% in 1985 to 17.89% in 2016. However, a slight increase was recorded in 1997, when the shadow economy reached 40.17% instead of 39.45% a year earlier. These variations in the shadow economy are due to the net effects of the change in causal factors affecting the shadow economy according to our MIMIC model estimated for Morocco (Figure 4).

![Figure 3. Evolution of the shadow economy in Morocco estimated by the MIMIC approach (% of GDP)](image)

4.2 Estimation of the Tax Evasion Size

Several economist researchers such as Giles (1999) and Faal (2003) have conducted estimates of tax evasion in various countries based on their estimates of the shadow economy. They assume that the underground activities must be taxed in the same way as those of the official economy.

Following the methodology of these economists, we now attempt to estimate tax evasion by multiplying the tax burden by the estimated size of the shadow economy in Morocco by the MIMIC approach. Figures 5 and 6 present our estimates of the annual size of tax evasion in Morocco during the period 1985-2016 using the MIMIC approach, respectively in absolute terms and as a percentage of GDP.
The trend observed as shown in Figure 5 shows that tax evasion increases according to the MIMIC model, from 23.32 billion MAD in 1985 to 38 billion MAD in 2016, with an average annual growth rate of 1.6%.

In 1986, tax evasion decreased to 17.03 billion MAD and remained slightly stable until 1994. Then, the period between 1995 and 2008 was characterized by an acceleration of exceptional magnitude to a peak of 43.75 billion in 2008 before falling back to 37.43 billion in 2009. In 2012, tax evasion experienced a second strong recovery. It fluctuates sharply upwards to 41.16 billion and then decelerates to 38.55 billion in 2013. Then the rate of change in tax evasion was characterized by a significant stabilization until 2016.

As a percentage of GDP, tax evasion in Morocco has decreased, from 15.45% in 1985 to 3.74% in 2016, an average of 6.19% over the same period. Year-on-year, the year 1986 saw a sharp decline of 5.8 % compared with the previous year, reaching 10.1% of GDP in 1987. The downward trend in tax evasion continues, with an average of 7.2% between 1988 and 1994 compared with an annual average increase of 7.3% between 1995 and 2000. Second, the decline in tax evasion fell from 6.5% in 2001 to 3.7% in 2016, an annual average of 5.2% between the same period.

The main stylized trends in our tax evasion results are largely due to the process of variation in the various
causal and indicator variables of the MIMIC model. In this sense, we note that the GDP per capita, the demand for money and the unemployment rate characterizing the evolution of the official economy are changing in terms of the spread of tax evasion behavior.

In this sense, the GDP per capita used in our study as an indicator of tax fraud, has been impacted by an unfavorable international and national context. Indeed, the recurrent exogenous shocks on the Moroccan economy since 2009 as a result of the international economic and financial crisis have contributed to a recession of national economic activity on average. This is illustrated by a decreasing growth rate of GDP per capita during this period. This rate decreases from an average of 5.2% during the period 2000-2008 to an average of 3.6% from 2009 to 2015. At the same time, tax evasion has developed in the opposite direction, increasing by an average of 4.5% in the first period compared to an average of 6.1% in the second period.

Another indicator of the tax evasion and the shadow economy concerns the monetary feature. Indeed, assuming that fraudsters engage in their fraud activities by concealing their transactions through the use of cash, the increase in tax evasion leads to a proportional increase in the demand for currency in circulation. As a result, the money supply in circulation specified by the central bank on the basis of official GDP figures becomes insufficient to meet demand. This would put high pressure on the inflation rate and interest rates. For example, the inflation rate in Morocco increased in 2008 by almost 1.7% (from 2.01% in 2007 to 3.71% in 2008). This increase in inflation, as measured by the consumer price index, is largely due to soaring international oil prices and prices of basic foodstuffs and fresh produce, as well as private transport tariffs (Bank al Magrib, 2008). This coincides with the peak of tax evasion in 2008.

Concerning the causes introduced in our model, the increase in the number of unemployed in urban areas has a similar trend to tax evasion. In fact, over the period 1985-2000, the urban unemployment rate averaged 17.5%, compared to an average of 15.7% between 2001 and 2016. At the same time, tax evasion shows the same trend in both periods with an average of 8.1% and 5.2% respectively.

Also, we note that the increasing peak of tax evasion in 2008 coincides with an exceptional increase in the tax burden and the rate of openness. Indeed, the tax burden amounted to 25.9% of GDP in 2008, an increase of 2.7 percentage points compared to 2007. This exceptional development is explained by the change in the structure of GDP in connection with the emergence of dynamic sectors (buildings and public works, post and telecommunications and financial and insurance activities, which have recorded significant increases in profits, generating significant tax revenues for the State (REF, 2017). However, missing revenues due to fraud have also increased visibly. This observation in particular, confirms the economic literature where any increase in the tax burden goes hand in hand with an increase in tax evasion.

In addition, the openness rate was marked by an upward trend between 1985 and 2016. This is largely explained by a progressive policy of liberalizing foreign trade. Thus, Morocco has signed various bilateral and multilateral free trade agreements, while pursuing a process of tariff dismantling in this context. This policy has been accompanied by the reform of customs taxation. For example, the maximum import duty on industrial products was reduced from 45% to 40% during the 2008. In this year, the opening rate recorded a sharp increase compared to 2007 and 2009 (85.67% in 2008 compared to 78.49% in 2007 and 67.92% in 2009). According to our estimates, the increase in the opening rate is consistent with the downward trend in tax evasion throughout the analysis period.

Concerning the agricultural sector, we have confirmed that agricultural added value is a cause of tax evasion with a negative effect despite the economic literature associating them with a positive relationship. Consequently, this apparent disconnection undoubtedly reflects the state of agricultural taxation in Morocco. Indeed, the agricultural sector benefited from a long total exemption from agricultural income until 2000 by royal decision. In 2000, this exemption was extended twice in a row by royal decision, once until the end of 2010 and once until 31 December 2014. Then, during the 2014 Finance Law, the legislator decided to integrate the agricultural sector into the Moroccan tax system in a progressive way.

As for the urbanization rate, Morocco has experienced an urbanization increase that has progressed over the years. According to the HCP (2014), this increase in the urban population is explained on one hand by natural population growth and on the other hand by the rural exodus, the creation of new urban centers and the extension of urban areas in cities. This urbanization, which is due to the concentration of the population in cities, is correlated with better access to public services, job creation following industrialization and capitalization and consequently, ensuring a tax revenue space that stimulates economic growth. In terms of evolution, the analysis shows that a negative relationship is clearly emerging between the urbanization rate and tax evasion. This relationship becomes clear if we compare the average evolution of the two variables. Indeed, the urbanization
rate increased from an average of 49.8% between 1985 and 1999 to 57.2% between 2000 and 2016, while tax evasion decreased by 8.2% of GDP between 1985 and 1999 compared to 5.3% of GDP between 2000 and 2016.

In short, the analysis of these different indicators and causes of tax evasion leads us to conclude that several sectors and different types of taxes do not contribute to the tax effort to increase tax revenues. On the other hand, they represent targets of fraudulent maneuvers that result mainly in loss of tax revenue. This lack of tax resources caused by tax evasion creates a disparity between current and potential tax revenues as shown in Figure 7.

Consequently, the mobilization of the necessary resources and available resources to ensure the optimal exploitation of tax potential, through an effective fight against tax evasion, is an essential and fundamental step. This could lead to higher tax revenues and thus reduce the budget deficit.

![CURRENT AND POTENTIAL TAX REVENUES](image)

**Figure 7.** The size of tax evasion in Morocco compared to current tax revenues in billion dirhams

5. Conclusion

In this paper, we propose an attempt to quantitatively measure the extent of tax evasion based on an estimate of the size of the shadow economy. The approach used is based on the principle of the latent variable MIMIC. We are seeing a growing trend in terms of the absolute value (in million MAD) of tax evasion. Indeed, the proposed estimate leads to high amounts of tax evasion in Morocco during the period studied from 1985 to 2016. On average, tax evasion in Morocco amounts to 57.35 billion MAD.

In addition, we were able to confirm that several determinants are behind this evolution of tax evasion in Morocco. These determinants are mainly the tax burden, the openness rate, the urbanization rate, the agricultural sector, and the unemployment rate.

This work is only a first attempt to estimate the extent of tax evasion in Morocco. There are undoubtedly several ways of developing this work. In fact, in this study we considered only some variables in our estimation model. It is therefore obvious to explore other variables.

Finally, this overestimated size of tax evasion represents only a part of the real tax evasion. In fact, in this study, the estimate was limited to tax evasion caused by the shadow sector while that of the organized sector remains unknown.

References


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