# Analysis of an Acquisition in the Banking Sector: Banamex and Citigroup

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## **Abstract**

The Mexican banking sector during 90's it has had transitions from private to public and to private again, and it is one of the main sectors which have received Foreign Direct Investment (FDI), mainly from Spain. In this regard the main aim of this paper is to analyze the acquisition of Banamex by Citigroup. In order to reach this aim a case analysis method was carried out. The results suggests that Citigroup invested in Banamex for consolidate its presence in Latin America, the profits in Mexico, imitate the Spanish banks that some years ago have invested in Mexican banks, the banking sector in Mexico was deregulated as consequence of neoliberal policies and the potential market that represent Mexico, finally the acquisition of Banamex allowed competition in the banking sector and the entry of new competitors in the industry.

Keywords: Foreign Direct Investment, acquisitions, banking sector, internationalization

JEL: F210; F230; G200

## 1. Introduction

Traditionally the MNE's from developed economies are the major players in the international scenario (Castro-Olaya, Castro-Olaya, & Gonzalez-Perez, 2015). In this context the banking sector is not the exception, currently this sector is an important support of the world financial system. In addition the banks from developed economies have carried out important strategies in order to increase its competitiveness.

The most literature from business asserts to point out that the FDI is a way as the firm gain benefits and improve the economic development in a country or region (Insha, 2013). In this context, it is important to point out that the purchase of a firm for other is an important flow of FDI for a country. In addition, this kind of operations is carried out due to the presence of a market opportunity (Zozaya- Gonzalez, 2007). Likewise the Foreign Direct Investment (FDI) is a common phenomenon in the banking system through merger and acquisition (Novickytė, & Pedroja, 2015). In the case of Mexico some of the main banks are hold by foreign investors, such as: Scotiabank (Canada), BBVA- Bancomer (Spain), Santander (Spain) and HSBC (China).

For these the phenomena of FDI in this sector have been a usual practice. On this regard Foreign Direct Investment according to Peng (2012), is divided into foreign portfolio investment FPI (IEC), which is made in a portfolio of foreign securities such as stocks or bonds, and foreign direct investment (FDI), which is the investment trans-border that makes a foreign resident (direct investor) in a Mexican company or assets located in Spain (direct investment enterprise) with the aim of establishing a lasting interest. Through this investment, the direct investor seeks to exert a significant degree of influence on the direct investment enterprise.

A key question for MNEs is why companies want to engage in FDI, why they want to become MNEs? According to Dunning Eclectic Paradigm (1974), these companies seek to gain advantages mainly in three contexts; property (P), location (U) and internalization (I), known as UPI advantages. Now the benefits of ownership are relating to the possession of certain assets for MNEs representing them as an advantage abroad. Locational advantages relate to the benefits that can be enjoyed by MNEs to operate in a specific place. The only and unique features of this place, as for example, natural resources or work, or location near certain markets in particular are those which provide benefits to companies that do business here.

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Likewise internalization is the replacement of certain markets through the border of the company, i.e. export or import of MNEs that are located and have operations in more than two nations. In other words, internalization is a response to market imperfections, which regulate international transactions.

There are different perspectives or ways to react politically to FDI, specifically three. The first is the radical view to FDI, i.e. the policy is hostile to this type of investment, from its roots in Marxism, and FDI is treated as a tool of imperialism and as a mechanism for the exploitation of resources of nations and its population by countries that are in capitalism and foreign companies. Countries with this approach usually choose to nationalize the assets of MNEs and / or prohibit or discourage inflows of FDI. Second, the prospect of a free market of FDI provides that without state intervention, FDI will help countries to better exploit its comparative advantages through specialization in specific goods and services. And third, the pragmatic nationalism on FDI is used by most nations, which are considered the advantages and disadvantages of FDI, and only approved if the benefits outweigh the costs for the host nation (Peng, 2012).

In the specific case of service firms (as banking sector) the international business literature asserts that the services do not start internationalization process. However, another body of literature assert while the service do not internationalize, the firms that offer these can go abroad, offering these services in other countries, technically an internationalization process (Cuervo-Cazurra, 2008).

Therefore this paper contributes to the international business literature in several ways. First, contribute to the study of FDI North- South, specifically in the Latin America region. Second, this study can contribute to understand more deeply the scheme of FDI as internationalization pattern, applied in the financial services. Third, this study contributes to the main idea that internationalization is a gradual process (Johansson & Valhne, 1977). Fourth, the literature about Latin America is growing but is scarce yet (Cuervo-Cazurra, 2010) so this paper aggregate knowledge to the literature about Latin American business environment. Finally, the study of acquisition of Banamex (Mexican National Bank) by city group was the biggest financial operation in Mexico for banking sector, for this this paper extends the knowledge for similar operations in the future.

## 2. Background of the Problem

Now, the Mexican foreign policy since the entry into force of North American Free Trade Agreement (NAFTA) in 1994, Mexico has made efforts to reform the national economy by enabling open trade, dismantle trade barriers and attracting foreign direct investment, substituting industrialization model based on import substitution to be promoted abroad and inserted into the global economy.

Import substitution industrialization (ISI) can be understood as a development strategy followed in most of the countries of the Organization for Economic Cooperation and Development (OECD) during the second half of the nineteenth century and after World War II World in Latin America, which sought to create in their respective nations imported products, particularly manufactured. Initially replacing imported consumer goods and goods for further elaboration later, the ISI was based on encouraging the private sector in the context of a mixed economy (Baer, 1972).

The industrialization by import substitution (ISI) that began in Mexico during the government of Lazaro Cardenas (1934-1940) and remained in force until the early eighties had as a reference point for socio-economic development the domestic market. Socioeconomic modernization, taking as synonymous to the modernization and industrialization, required public intervention for the development of infrastructure and the industrial sector itself through multiple direct and indirect instruments, such as subsidies, tariff and trade policies and the selection of priority sectors. It was hoped from this "mixed economy" that in later times not only imports were replaced, but also come to export manufactured products and integrate the country into the world market (Dussel Peters et al., 2003).

As an important example to quote Alvarez-Galvan (2000), FDI flows during the ISI were important. With a shift from the beginning of the century of the mining and agricultural sectors in industry and services, and by 1970 it was estimated that in the manufacturing sector accounted for about 20% of manufacturing GDP. Today it is clear that the constraints imposed by foreign trade policy which is applied to countries that do not have a Free Trade Agreement with Mexico, are affecting the country's competitiveness negatively.

Therefore, in the above context, foreign direct investment has a key role in the strategy followed in Mexico since the end of 1987. On the one hand, FDI plays a significant role in the structural change, modernization and export orientation by integrating the global market, either through new investments or the purchase of existing assets, generating changes in the production plant, increasing the level of domestic competition and creating new links with the outside. On the other hand, from a macroeconomic perspective, FDI becomes a major source of funding

of the strategy (Gurria-Treviño, 1994), also because the historical sources of financing such as oil and agricultural surpluses and external debt, are not sufficient or did not exist in the amounts required for structural change proposed since the eighties.

Structural change is based on six main lines: a) trade liberalization, b) changes in the regulatory framework for foreign investment, c) privatization of public enterprises, d) economic deregulation, e) modifications to the regulatory framework for land tenure, and f) regulation of monopolistic practices through the enactment of the Competition Act (Gurria-Trevino, 1994). The international competition for capital flows, resource shortages and difficulties in obtaining financing, required deep trade negotiations, a process of deregulation, as well as changes in the legal framework because Mexico had one of the foreign investment regimes most restrictive in the world (Blanco-Mendoza, 1994).

The nationalization of commercial banks in 1982 by President Lopez-Portillo is a well-documented but under theorized Mexico's transition to neoliberalism dynamics. Right in the middle of a crisis, the nationalization of the bank, restored power to the state capital in what was intended to be an act to save the system and structural changes to reduce the development led by capitalism (Marois, 2008). Macroeconomic immediate circumstances included the decline in oil prices in the world in 1981, the increase in government debt to compensate for lost resources and a sharp contraction of currency successive peso devaluations, speculative currency and capital flight only aggravated the problems of public finances and balance of payments.

Now well, according to calculations based on data from the Ministry of Economy (Secretaria de Economía, 2015), the behavior of FDI in Mexico has grown significantly since the entry into force of NAFTA in 1994. The United States has been the country from which most of the investments come to Mexico. In the period from 1980-2014 US has led to Mexico \$ 229,713.86 million (billion dollars) in FDI, which are equivalent to 48.61% of the total FDI received by Mexico in the mentioned period. Figure 1 below shows the behavior of FDI from the United States and is marked with a red cross the point of greatest flow of FDI from the US to Mexico.

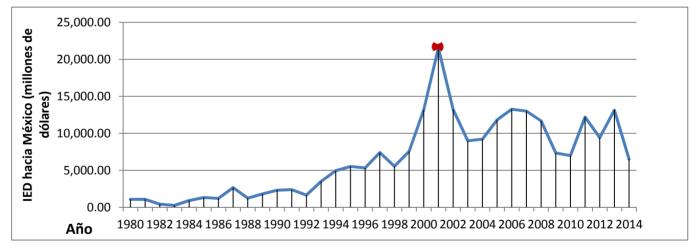


Figure 1. Behavior of the FDI received by Mexico in 1980-2014 from the United States of America

Source: Based on data from Secretaría de Economía (2015).

This point also represents the purchase of the Banamex the largest bank in Mexico, by US corporate Citigroup, by a sum of \$ 12.500 million dollars according to data from Salas (2002). The acquisition contributed to reach a historic high of FDI received by Mexico from US for \$ 21, 549.20 million dollars in 2001, which has not been close to be repeated since.

In addition, an issue that prompts this acquisition is the increase of Spaniard banks in the region mainly BBVA and Santander. The first one is the most important bank in Latin America with presence in 12 countries and the second one is the fourth largest bank worldwide. These facts made that the American banks increase its interest in the Latin market.

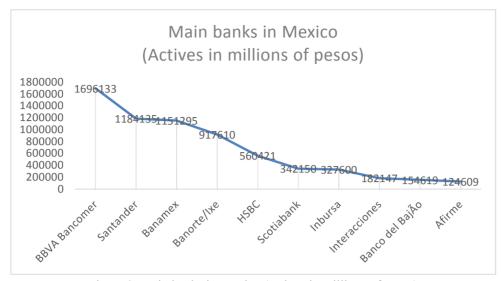


Figure 2. Main banks in Mexico (actives in millions of pesos)

Source: Based on data from El financier.

The Figure 2 shows the main banks in Mexico according its actives. This suggests that the three main banks of Mexico have foreign ownership; also five of them are from foreign banks (BBVA- Bancomer, Santander, Banamex, HSBC, and Scotiabank). It means that during some years ago the FDI flows in the Mexican sector have been important operations acquiring banks.

## 3. Defining the Problem

According to Salas (2002), the US universal bank Citigroup, had in the late twentieth century presence in over one hundred countries and was looking for opportunities for geographic expansion and penetration especially in emerging economies. And only in Mexico, just over three years, it acquired two major financial groups. And therefore, the internationalization of the Mexican financial system proved burdensome for Mexicans who paid the high cost of bank bailouts in the mid-90. In the future, the real sector of Mexico will be funded by organizations with global networks, such as access to funding in international capital markets on favorable terms and internal transfers of recruitment, which will now be from abroad. But the consequences of the loss of control of the national payment system are yet to be seen.

From the strategic point of view, companies seeking to engage in FDI have incentives both to exercise control, to have a degree of influence over the company and also to seek competitive advantages such as UPI. The question of this work lies in what were the causes that have led to increased FDI in Mexico, especially in the case of the acquisition of Banamex by Citigroup Corporate America?

# 4. Theoretical Framework

Explanatory theories of FDI are generally divided into two broad categories: the explanation of FDI in microeconomic terms, industrial organization, and studies focused on macroeconomic factors of FDI, and labor costs. Theories explaining FDI in microeconomic terms, it is worth mentioning the summary by Bayoumi and Lipworth (1997). These theories have focused on market imperfections and the desire of multinationals to expand their monopoly power to penetrate profitable foreign markets and oligopolies, to retaliate or to anticipate the entry of competitors.

On the other hand, research has focused on the specific advantages of companies due to the superiority of their products or cost advantages derived from economies of scale, economies of several production plants and advanced technology, or distribution and higher marketing. According to studies by Vernon (1974) and Porter (1986) without neglecting the Eclectic Paradigm of Dunning (1974), which states that FDI exist if there are advantages in terms of property and location for a business producing abroad. Such advantages are better exploited through the internalization of production through FDI, also known as the OLI model for its acronym in English; Ownership for property, Location for location, and Internalization for internalization.

As a microeconomic and controversial theory, it is the model introduced by Kojima (1973), where the situations in which FDI would promote or reduce business activity were studied. He claimed that the former occurs when a

company has superior technology but do not have resources; invest in countries with opposite characteristics. Similarly, the anti-trade or investment with national bias arises when a host nation raises tariffs, which attracts foreign investors, and a controversial point comes when the author, in an exaggerated effort to separate his model with those of other school, identifies charitable investments with Japanese and non-beneficial to the United States.

According to previous theories of microeconomic perspective, multinational corporations find cheaper to expand directly in a foreign country rather than through trade in cases where the advantages or costs associated with the product are based on domestic assets and indivisible composed mainly of knowledge or technology. However, there is also the macroeconomic approach of the theories of FDI. Of which, the classical theories of international trade have developed from classic authors like David Ricardo (1963), where his work attempts to explain the reasons why there is the mobility of capital and labor, even in their contributions are considered the distinct differences between countries and regions.

In the assumptions of these models based on the following tasks that determine the theories of FDI location, such as the Ohlin (1933) and the model of specific factors by Samuelson (1971) and Jones (1971). These models in turn are based on the proposed model by Helpman and Krugman (1985) with the additional assumption of unequal distribution of productive factors. These various models despite being old, are still valid, likewise these theories work for theories of the location of FDI.

#### 5. Review of the Literature

The main aim of this review of literature is try to enclose the acquisition of Banamex by Citigroup, in this regard different theories about internationalization will be presented. These theories explain in different ways the internationalization process of the firms. We briefly review the eclectic paradigm and Uppsala Model; these theories were selected due to be considered by authors as the most related to the aim of this paper.

The eclectic paradigm is one of the most important theories that explain why firms go abroad (Dunning, 1979). This theory asserts that firms that firms carried out FDI in order to achieve three main advantages: Ownership, location and internalization (Dunning, 1987). These advantages are mixed and with this the firm obtains important benefits.

In this regard, ownership advantage refers to the attributes that are exclusives of the capabilities if the firm, for example: production, innovation or brand. Location advantage refers to the geographical characteristics and political context of the region where the firm operates. Internalization process is related to the interest in maintain the competitive advantages into the firm using the internal resources of a firm. The mix of these prompts the internationalization of a firm.

The Uppsala model is proposed by Johansson and Valhne (1977). According with this the internationalization of a firm is gradual and sequential process, it means this process is carried out by the firms by step. The first step is the exports and the last step is the FDI, process where the firm involves a huge amount of resources. Likewise, the expected benefits are better that in other way of internationalization.

# 6. Method

For the analysis of the strategic case of the purchase of Banamex by Citigroup, it has been used a qualitative technique of case method. It is important to point out that we consider this approach due to be the best way to understand in depth a business phenomenon (Yin, 1984). Likewise the case method is an important way for researching, and its advantage is measure the behavior of the phenomenon. In addition the data through case method can be obtained in different ways as: documents, archives, observation, web pages, among other. (Martínez-Carazo, 2006).

## 7. Analysis of Results

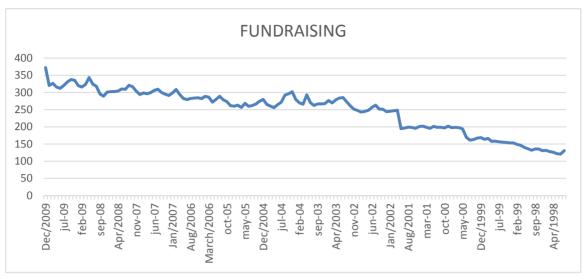


Figure 3. Fundraising

Source: Based on data from Banco de México.

Figure 3 shows the behavior fundraising of Banamex during the period 1998-2009. It is important to assert that if the acquisition was carried out during 2001, the starting of this was in January of 2002. In this order of ideas the behavior of fundraising show an important increasing immediately after the acquisition, this is an effect identified in the literature of the acquisitions (Joash & Njangiru, 2015; Zozaya-Gonzalez, 2007). Furthermore, the trend of the acquisitions showed a surplus during the next years.

Likewise, according to the article published by Global News (2001), the acquisition of Banamex by that amount came as a surprise to the world market, as it was the most profitable financial institution in Mexico. So, Citigroup sought to improve its presence in Brazil and Argentina. Therefore, about a quarter corporate earnings come from emerging economies. The three major banks in Mexico were purchased by foreign financial institutions. First Bancomer, was acquired by the Spanish bank BBVA. Banamex was acquired by Citigroup.

Later, Serfin was purchased by another Spanish bank, Banco Santander, and at that time was awaiting what would happen to Banorte which had constant discussions with Bank of America. At the time of the acquisition, Banamex had assets of \$ 15,000 million dollars, around 32,000 employees and 720 branches around the country. According to Ramirez (2001) it has proposed seven economic policies to promote the market, without compromising economic interests an without generating excessive inequalities of wealth distribution;

- A. Antitrust laws and regulatory systems should be imposed either before deregulation or privatization to a given industry, also prevent the privatization of various sectors in a short period of time because that could allow private companies to consolidate and come to exert considerable monopoly power.
- B. To avoid becoming "captured bodies" of industries, must regulate and monitor, regulatory agencies must be strong and financially independent institutions with their boards staggered through the political cycle.
- C. The regulatory staff should be technically qualified, highly paid in relation to the industry to be regulated, and they have access to opportunities for promotion, training and travel, and that they have prohibited having worked in the regulated industry for a period specific of time after their boards are finished.
- D. To avoid the risk of large losses and government intervention to socialize the losses, the state should "lean against the wind". In other words, to regulate privatized firms in a more comprehensive way, including its lending practices, debt accumulation, diversification of assets, investment policy and merger activity,
- E. Regulatory systems must be transparent in the sense that they are based on impersonal rules which are clearly defined and consistent with the management skills of national regulators, and understanding not only for owners and management, but also for consumers and the general public.

F. Finally, although the transparent and effective regulation at first decrease in discounted present value of the firms to be privatized, they compared to those that are guaranteed have extensive monopoly power.

Since 2009, most recently in 2014 and early 2015, the owners have been negotiating to sell Banamex Citigroup back to Mexican investors, such as Carlos Slim and Ricardo Salinas Pliego. The reasons for that Citigroup could get rid of Banamex are among others that Citigroup has had financial problems internationally, and has been shedding assets worldwide. Mexican law prohibits state resources from other nations have a stake in Banks in Mexico, so the US government aid to Citigroup to retain the Mexican bank is discarded.

#### 8. Conclusion

The main objective of this paper is to analyze the acquisition of Banamex by Citigroup. Hence according to the review of the gathered information and their analysis, it can be concluded some causes of the acquisition of Banamex by Citigroup. It is important to point out that these causes were extracted of the analysis of gathered information.

First, FDI applied by an acquisition is in important way to gain relevance in the international banking system (Novickytė & Pedroja, 2015; Calderon & Casilda, 2000); therefore Citigroup developed a strategy that includes the acquisition of several banks around the world. In this regard, the acquisition of Banamex results an important issue for Citigroup due to the relevance of the Mexican market as one of the most important economies in Latin America.

Second, Citigroup was looking for opportunities to consolidate its presence in emerging economies, particularly in Latin America. Likewise, Banamex was then the second largest financial institution in Mexico and was the most profits had therefore proved of particular interest its purchase by the potential benefits represented. Third, Spanish financial institutions had invested in Mexican banks (Calderon & Casilda, 2000), and the interest of other American banks by Mexican banks, Citigroup carried out the strategy for investing in Mexico as well.

Fourth, another important fact is that the transition of the Mexican economy to neoliberalism (Vargas-Hernández, Lopez- Morales, Inda- Tello, 2015) led to many industries towards, even today, in the process of deregulation and privatization, from the point of view based on the institutions, the state has allowed and encouraged FDI sectors which were previously public.

Fifth, the results of this paper shows that service firms can start internationalization process with a high commitment of resources (as in FDI). However, the process is different due to the intangibility of the financial services. In this case the core of internationalization process is not the service, if not the firm that go abroad.

Sixth, an increase in the fundraising was identified after the acquisition. It is in an important fact due to the importance of the financial indicators in order to measure the performance of a firm. In the case of the banking sector the fundraising represent an important indicator of financial stability.

Finally, according to the previous study, the study shows that in addition to having contributed to one of the most important figures in the history of attracting FDI to Mexico, diversification of FDI is achieved, the acquisition of Byname allowed competition in the banking sector and the entry of new competitors in the industry, mainly controlled by Spanish banks (Cuero- Azure, 2008). This fact has benefited the competitiveness of the entire financial sector in Mexico.

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