From the Perspective of the Industrialization of Agriculture in Yunnan Menglian Case Analysis of Local Government Functions

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Abstract
After the Yunnan Meng Lian event occurs, many media tracks reported this event, also has caused in society's some disputes. This article through to the Meng Lian event's review, carries on the analysis from the agricultural industrial production angle to the Meng Lian event, unearths the behind agent which the Meng Lian event occurs, near and carries on the thorough analysis to Local authority's function, displays the Local authority function fully the positive role, the promotion agriculture industrial healthy development, escorts for the region economic development, serves, the legal system Local authority for the construction to put forward the related policy proposal.

Keywords: Agricultural industrialization, Local government, Meng Lian event

After the Yunnan Meng Lian event occurs, has caused huge shocking in the society, has the huge social impact. Many media tracked and reported this event, also has caused in society's some disputes and the discussion. The surface looks like is the Local authority and the rubber agriculture initiation conflict, materially is in the agricultural industrial production various benefits main body dispute, the Local authority has not played the good function. Also constructs, magistrate's ruling ability from another side test on our country legal system society to propose stern. This article is from the agricultural industrial production angle, analyzes the behind agent which the Meng Lian event occurs, nearly pondered that the Local authority the function which should display in the agricultural industrial production, to serve the government, the legal system government for the construction to make the positive exploration. Full display Local authority function positive role, promotion agriculture industrial healthy development, also escorts for the region economic development.

1. Introduction
The agricultural industrial production development needs the Local authority to intervene suitably, carries on the effective macroeconomic regulation and control. The first agricultural industrial production follows the socialist market economic system to develop, market by no means multi-purpose, when the market malfunctions needs the Local authority to intervene suitably. Our country is a developing country, the market economy system is imperfect, especially needs Local authority's cultivation and the effective management, therefore needs the Local authority to carry on the certain extent to the market the intervention. One of next agricultural industrial production participation main bodies is a farmer, but farmer's market consciousness lacks, the information is unenlightened, needs the Local authority to carry on the positive support and the guidance. Finally the agricultural industrial production takes a complex systems engineering, needs the Local authority to carry on many coordinated. If between the Leading enterprise and peasant household's benefit joint mechanism carries out needs the Local authority to carry on the positive communication and the coordination.

The Local authority in the macroeconomic regulation and control, wants the reasonable fulfillment government function, must defer to the market economy development the intrinsic request and the rule management. Otherwise, the Local authority displays the function dislocation, will harm the agricultural industrial production participation main body the benefit, will harm the region economy the healthy development. In the Leading enterprise and in the peasant household benefit assignment uneven situation, the Local authority must take on the coordinator, completes the arbitration role, will otherwise intensify between the agricultural industrial production participation main body the contradiction, will cause the agricultural industrial production participation main body to have the extreme behavior. The Yunnan Meng
Lian event is the Local authority in the agricultural industrial production, excessively many policies favor the Leading enterprise, the neglect rubber agriculture to own benefit demand, creates the rubber agriculture and Local authority's conflict.

2. Meng Lian event's review and analysis

2.1 Meng Lian event's review

On July 19, 2008, the Yunnan Province Pu'er city Meng Lian Dai national minority Lahu national minority Wa national minority Autonomous County has a police people conflict event. more than 300 polices have the conflict with more than 500 accumulation rubber agriculture, causes 2 villagers to die, 41 polices, 3 cadre, 17 villagers are injured, 9 carry out the duty vehicles to break, 102 police equipment damages or loss. After the Meng Lian event occurs, causes the community and even the overseas public opinion close attention rapidly. The Yunnan provincial government also takes seriously, forms the work team to rush to the scene rapidly. The event has four days later, Pu'er municipal government news office on July 23 4:00 pm holds the press conference, the event qualitative is “the colony thunderbolt”, thought that on this event surface looked is the police people conflicts, materially is a more serious colony security, social thunderbolt which the rubber rubber agriculture and enterprise's economic interest long-term dispute initiates. In September 4 Chinese Communist Party Yunnan Provincial party committee decided that except took the blame to resign one group of local government, simultaneously to the Pu'er city, the Meng Lian county participation rubber company will buy stock, draws bonus with business, rents the rubber forest the leading cadre to receive disciplinary inspection Supervision department's further making a deep study.

The Meng Lian event occurs the most immediate cause is in the county level government's part main officials gathers enterprise's advantage, everywhere maintains the enterprise benefit, makes the behavior favors the enterprise naturally. When the enterprise and the rubber agriculture have the conflicts of interest, the Local authority is not stands the maintenance rubber agriculture benefit standpoint, but on the enterprise requested makes striking hard “the countryside evil force” the erroneous decision, the reassignment police forces to the partial rubber agriculture implementation capture, initiate from this 2 die 61 wound serious police people conflict events.

2.2 Meng Lian event under agricultural industrial production angle of view analysis

The Meng Lian county's rubber industry starts is the use “the company + base + peasant household” the pattern develops, the rubber agriculture sold to according to the negotiated price the rubber latex the rubber company. since 2005, the rubber price has climbed largely, rises from original one ton several thousand Yuan to 25,000 Yuan above, but the company does not make the adjustment to the rubber latex purchase price, the rubber price soars the benefit which cancels with the agricultural special tax brings by the rubber company to monopolize, bringing about rubber agriculture indignation. The rubber agriculture decided that stops selling the rubber latex for the Domestic enterprise, sold to voluntarily bids the high acquirer, encounters the security impediment which the Domestic enterprise sends out, both sides have the conflict many times, but the Local authority actually slowly has not put out the effective solution dispute plan, intensified the conflict unceasing promotion. The Meng Lian event occurs the essence is the rubber agriculture and the rubber company long-term benefit dispute, the Local authority not prompt effective addressing populace's reasonable benefit demand, causes the rubber agriculture to be deep to the rubber company accumulated grievances date, but the Local authority has the tendentious involvement, the rubber agriculture inflates unceasingly to Local authority's opinion, thus passes the burden to Leading enterprise's disaffection to Local authority's disaffection, finally has only then caused the Meng Lian conflict event's occurrence.

The magistrate sought the behavior and the place benefit has induced in the Local authority administration process deviation. The magistrate stemming from the place benefit's consideration, mainly based on the tax revenue and the employment consideration, excessively many decisions-making favors the enterprise. Magistrate's inspection had also decided the magistrate to economic indicator's craving, big has surpassed the social efficiency to economic efficiency's pursue. The individual magistrate is in own benefit the consideration, seeks the atmosphere energetically, multiplied local government's corruption, also causes the Local authority to give the enterprise to look after. These factors cause the immediate cause which the Meng Lian event occurs.

In the agricultural industrial production development, the Leading enterprise and peasant household's benefit joint mechanism is the agricultural industrial production development core. In the information is asymmetrical gambles under the situation, the peasant household own factor's restriction, is often in the transaction process the inferiority status, lacks the driving negotiated price right, passive the price which accepts the enterprise to give, this has formed the enterprise and peasant household's is not coordinated in gambling strength. Simultaneously because the Leading enterprise and peasant household's benefit joint mechanism is not close, the peasant household for own benefit, will also take the action unilaterally, tore the formerly contract, according to the market price, sold to the product bids high. The Leading enterprise and the peasant household benefit joint mechanism is not close, also gave Meng Lian event's occurrence to lay down the foreshadowing.
Enterprise collective action to Local authority decision-making influence strengthening. The enterprise has formed one pressure group operation mechanism gradually, had has taken the collective action the possibility. The benefit expression and the political participation already no longer paused in one kind of individual sex act, but presented the collectivization trend. A large quantities of related benefit enterprise has set up the profession association spontaneously, develops into enterprise's benefit to represent the mechanism and the political participation mechanism gradually, promoted the enterprise benefit expression organization degree greatly. But disperses the peasant household to move to the Local authority decision-making influence attenuation. The peasant household is quite scattered, ideology's limit, each one is the camp, forms the effective collective action with difficulty. The individual peasant household has strives for oneself benefit the trend, but the strength is light, forms effectively with difficulty leans states this benefit social stratum the effective channel. Simultaneously the peasant household is very difficult the profession association which forms, has not formed the effective collective action strength, also does not have the channel to participate in and to express this group the wish.

Because the enterprise and the peasant household affect to the Local authority the strength is not coordinated, the Local authority will make is advantageous to enterprise's policy, nearly has injured peasant household's benefit. Has the achievement Local authority should positively to coordinate the good enterprise and the peasant household relates, maintains the good achievement weak trend status the peasant household benefit, makes the positive contribution for the equal transaction and the establishment benign market environment. Should display the Local authority fairly fully, the positive function, must strengthen variously to the Local authority administration behavior surveillance, urges on the Local authority in the administration process, the practical maintenance good peasant household benefit, carries out Central authorities' wish truly, completes in the region the pacificator role.

3. The Local authority the function which should display in the agricultural industrial production

The Local authority is the agricultural industrial production fast development powerful impelling force. The Local authority to the agricultural industrial production development's intervention and the regulative behavior and the function, originally should not decide by the people subjective will, but decides by the market economy development condition and the market nature, is the market economy intrinsic request.

3.1 Plan instruction function

The Local authority must display the plan instruction function fully. Is must, in does not intervene the Leading enterprise and the peasant household and so on under the microscopic main body economic activity premise, plans in the region leading industry. Take the market as the guidance, take the economic efficiency and the social efficiency as the center, reasonable carries on the characteristic industry layout. Must act as circumstances permit in the superiority characteristic industry's choice, the key development has the region characteristic and on the latent competitive power product. The Local authority must enlarge to the characteristic industry development investment, guides the peasant household and Domestic enterprise's development positively. Simultaneously wants the reasonable plan product mix and the industrial layout, in perfect region market system construction. Must build the technical demonstration garden, the support model scientific establishment and the poor household, carries on the industrial production management knowledge education, the scientific knowledge education and so on, guides the enterprise and the peasant household carries on the production according to the advanced agricultural industrial production management rule and the pattern, causes the agricultural market economic activity and the national macroeconomic regulation and control request tallies.

The Local authority plans the instruction function key point is develops and cultivates the region superiority characteristic industry, serves in the broad masses, guides the people to become rich, stimulates the region economy.

3.2 Public administration function

The public administration function Local authority the market regulation invalid or does not adjust to the agricultural industrial production development in the domain carries on the management and the surveillance, the goal is overcomes “the market malfunction”, eliminates the agricultural industrial production development the barrier, creates the good social environment for the enterprise and the peasant household. Local authority's public administration function, mainly manifests in the following several aspects: First, market regulation function. Local authority's market regulation function including the market infrastructure and the management, the execution country relevant law and acts according to this region actual formulation market transaction rule, carries on the management by supervision legally to the market transaction activity, attacks the market unlawful trading, provides the good transaction environment and the platform for the market transaction. Second, to peasant household risk management. The agricultural production has created the farming income risk to the biology and the natural special dependence. The risk existence causes the farmer tends to be conservative in the production decision-making, thus affects the overall benefit the enhancement. The agricultural product production's risk is the market mechanism inextricability, must solve by the government, or strengthens each kind of contract management through many kinds of form's subsidies, guards against the agricultural risk, the safeguard agriculture industrial development health continues the steady progression. Third, public infrastructure management. Mainly refers to the path which, in the agricultural industrial production management the
peasant household and the Leading enterprise cannot solve aspect and so on water conservation irrigation facility management. Fourth, agriculture ecological environment management. To soil examination, agricultural product health safe examination, water source pollution examination, agricultural products processing waste goods processing control inspection and so on.

3.3 Coordinated conformity function

The Local authority must build the docking platform for the Leading enterprise and the peasant household. The Local authority must support in the agricultural industrial production the weak trend peasant household, solves the family production as unit's peasant household to market information unenlightened, own product and the market engagement are not close, cannot follow the market demand change the rhythm, is unable to dodge questions and so on market risk. Strengthens joint mechanism which the Leading enterprise and the peasant household cooperate, and carries on the active oversight to the benefit joint mechanism, guarantees the bilateral benefit. This may cause the dispersion the peasant household forms the joint effort, realizes the economies of scale, the Leading enterprise can also reduce the production cost, does makes the strong enterprise greatly. When the Leading enterprise and the peasant household benefit mechanism present the contradiction, the Local authority wants to stand promptly, acts as the contradictory coordinator, displays the Local authority pacificators to affect. Eliminates between the benefit main body the barrier, maintains the good bilateral benefit, advances the region economy to develop fast. The Local authority must carry on the conformity to the local resources, regarding the characteristic industry, carries on the industrial layout, according to the market demand information, forms the industrial colony. The help Leading enterprise does greatly strongly, does not carry on the conformity to the economies of scale production, forms the information to have the characteristic industrial colony unobstructedly, promotes the region economy healthy development.

3.4 Service safeguard function

In the agricultural industrial production, the government provides the safeguard service function concrete manifestation in: First, consultation instruction service. To the peasant household, the Leading enterprise propagandizes involves the agricultural industrial production aspect the law, the laws and regulations, explains and the instruction legally fords the farming item. Second, technology training service. Establishes in the perfect region the agricultural science and technology service point, the training popularization agriculture scientific knowledge, the employment advertise agriculture scientists and technicians, establishes the science and technology development facility, the demonstration to promote the new technical skill and so on. Third, fund safeguard service. Refers to the investment essential financial funds and the credit fund, the construction and the consummation agricultural use infrastructure, the support superiority industry and the leading product, assists the peasant household to produce, supports the Leading enterprise and the production base construction. Fourth, perfect market service. The establishment and the consummation agricultural product trade the place and the transaction system, provides the peasant household and the Leading enterprise market information service, assists the peasant household, the enterprise to carry on the market survey, develops the market, assists aspect and so on foreign negotiations services.

4. Conclusion

The conclusion Meng Lian event's occurrence, in the prominent performance agriculture industrial developing process, Local authority's localization is not also clear, the magistrate for the vested interest, has neglected the rubber agriculture benefit demand, has created the malignant event. Also explained the partial local governments and the enterprise have the internal benefit association relations, receives advantage which the enterprise gives, multiplied partial magistrate's embezzlement and corruption. Also reflects our country legislative work not to be perfect, magistrate's surveillance and so on. Local authority's localization is not also clear, the magistrate for the vested interest, has neglected the rubber agriculture benefit demand, has created the malignant event. Also explained the partial local governments and the enterprise have the internal benefit association relations, receives advantage which the enterprise gives, multiplied partial magistrate's embezzlement and corruption. Also reflects our country legislative work not to be perfect, magistrate's surveillance and so on. Should strengthen to local government's surveillance, omni-directional, multiple perspectives inspection local government, sharpens our country local government's ruling ability, strengthens the Local authority in the region economy important pushing effect.

The Local authority must establish the correct role localization, gives full play to the Local authority function. The Local authority is in this region the economic activity pacificator, but is not the economic activity participant, is the contradictory coordinator, but is not the aggravating contradictory pusher. Must understand correctly the Local authority does decision-making, to agricultural industrial production participation main body influence. Breaks through in the region development to meet the benefit fetter, embarks from the development general situation, maintains the good peasant household's benefit, the practical display Local authority guides the function positively. Sets up the science reasonable Local authority administration plan, overcomes the Local authority to pursue the place benefit the limitation, strengthens the maintenance company and peasant household's cooperation. Perfect and the perfect company and peasant household's benefit links the mechanism, plays Local authority's in region development guidance role, makes the contribution for the agricultural industrial production development, escorts for the region economic development.
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